

## Message Text

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ORIGIN INT-05

INFO OCT-01 EA-07 NEA-10 IO-13 ISO-00 CIAE-00 DODE-00

PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01

SP-02 SS-15 USIA-06 /082 R

DRAFTED BY OMSN:FHWILLIAMS:KKC

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TO AMEMBASSY TEHRAN PRIORITY

AMEMBASSY TOKYO

INFO USMISSION USUN NEW YORK PRIORITY

AMEMBASSY CANBERRA

CINCPAC

CINCPACREP GUAM/TTPI

C O N F I D E N T I A L STATE 123549

E.O. 11652: GDS - TAGS: PINT, AU, IR, JA, TQ

SUBJECT: U.S. POLICY FOR MICRONESIAN UNITY

REF: 123548

SUMMARY.

U.S. POLICY CONTINUES TO CALL FOR UNITY OF MICRO-  
NESIA (MARSHALLS AND CAROLINES). CONSONANT WITH EXPRESSED  
DESIRE OF MICRONESIAN LEADERSHIP, PROSPECTIVE STATUS TALKS  
WILL PRESS FOR CONCLUSION OF COMPACT OF FREE ASSOCIATION  
WITH U.S. ADDRESSEES ARE REQUESTED TO STRESS THESE POINTS  
IN APPROPRIATE QUARTERS.

DURING RECENT INFORMAL TALKS ON SAIPAN, LEADERS OF CONGRESS  
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OF MICRONESIA (COM) TOLD AMBASSADOR WILLIAMS THAT THEIR

PREFERENCE FOR FUTURE POLITICAL STATUS REMAINS A RELATIONSHIP OF FREE ASSOCIATION WITH U.S., AS DESCRIBED IN PRINCIPLE IN DRAFT COMPACT OF 1974. THIS COMPACT, WHICH COM SUBSEQUENTLY DECLINED TO APPROVE ON BASIS OF INADEQUATE FINANCIAL PROVISIONS, PROVIDES FOR A UNIFIED MICRONESIA (I.E., MARSHALLS AND CAROLINES) WITH FULL INTERNAL SELF-GOVERNMENT AND WITH FOREIGN AFFAIRS AND DEFENSE RESPONSIBILITIES VESTED IN THE USG. WE ARE HOPEFUL OF MOVING AHEAD WITH NEGOTIATIONS ON THE BASIS OF THIS CONCEPT IN THE VERY NEAR FUTURE.

PROGRESS IS HOWEVER THREATENED BY CONTINUING SEPARATIST MOVES IN THE MARSHALLS AND IN PALAU (WESTERN CAROLINES), GENERATED IN LARGE PART BY EXPECTATIONS OF OUTSIDE ECONOMIC SUPPORT AS DESCRIBED BELOW. PURPOSE OF THIS MESSAGE IS TO REQUEST ASSISTANCE OF ACTION ADDRESSEES IN MAKING IT CLEAR TO THOSE WHO MAY BE CONCERNED THAT SEPARATISM IS NOT CONSONANT WITH EITHER THE COM'S OR U.S.' STATUS OBJECTIVES FOR THE TTPI (REFTEL).

WHATEVER MAY BE THE CURRENT INTENTIONS OF GOI AND GOJ REGARDING SUPERPORT PROJECT IN PALAU, WE FEEL IT IMPORTANT THAT THEY SHOULD BE GIVEN OPPORTUNITY TO UNDERSTAND CLEARLY THAT WHILE USG IS NOT OPPOSED TO PROJECT AT THIS STAGE NOR TO FEASIBILITY STUDY, U.S. WOULD HOPE THAT PROJECT WOULD NOT BE EXPLOITED BY PALAUANS OR ANYONE ELSE AS INSTRUMENT TO PROMOTE PALAUAN SEPARATIST MOVEMENT AND SEPARATE STATUS NEGOTIATIONS WITH U.S. SINCE SUPERPORT PROMOTERS HAVE SAID A STABLE INTERNAL POLITICAL SITUATION, WITH MICRONESIA FIRMLY LINKED TO U.S., WOULD BE REQUISITE FOR LARGE INVESTMENT SUCH AS REPRESENTED BY SUPERPORT, APPROPRIATE ACTION BY THE GOVERNMENTS CONCERNED AND/OR THEIR RELATED BODIES DIRECTLY INTERESTED IN THE SUPERPORT, IN SUPPORT OF COM AND U.S. POLICY FOR A UNIFIED MICRONESIA COULD HAVE SIGNIFICANT INFLUENCE ON COOLING PALAUAN SENTIMENT FOR SEPARATE STATUS. WE WOULD HOPE IRANIANS AND JAPANESE IN THEIR CONTACTS WITH PALAUANS AND OTHERS INTERESTED IN SUPERPORT WOULD TAKE OCCASION TO REINFORCE COM AND U.S. POLICY OF UNITY AND HELP TO DISABUSE PALAUANS OF THEIR TENDENCY TO SOMEWHAT

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IRRESPONSIBLE PIE-IN-THE-SKY ATTITUDE TOWARD SUPERPORT PROSPECTS AND ASSURE THEM THAT BEST PROSPECT FOR FOREIGN INVESTMENT LIES NOT IN SEPARATE STATUS BUT RATHER IN EARLY ESTABLISHMENT OF FIRM AND LASTING TIES OF UNIFIED MICRONESIA WITH U.S. THROUGH FREE ASSOCIATION.

WOULD APPRECIATE REPORTS OF DISCUSSIONS HELD.

FOR CANBERRA (FYI): NAURUAN INVESTMENT IN MARSHALL ISLANDS APPEARS TO CONSTITUTE IN EFFECT FINANCIAL AND POSSIBLY POLITICAL SUBSIDY FOR MARSHALLESE SEPARATISM. NAURUANS' POLICY OF CULTIVATING MUTUALLY BENEFICIAL RELATIONS WITH ALL OF MICRONESIA (INCLUDING THEIR APPARENT HOPE FOR INCREASED AIR AND SHIPPING RIGHTS) COULD BE SERIOUSLY HAMPERED BY MARSHALLESE SEPARATISM WHICH COULD LEAD TO FRAGMENTATION IN THE CAROLINES AS WELL.

ROBINSON

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Draft Date:** 20 MAY 1976  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
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